

City of Millersville Planning Commission Regular Meeting Agenda Tuesday, August 14, 2018 5:00 pm Commission Chambers

- 1) Call to Order
- 2) Pledge of Allegiance
- 3) Roll Call
- 4) Disclosure of Ex-parte Communications
- 5) Approve the Minutes of the Planning Commission Meeting(s):
 - a) July 10, 2018
- 6) Public Comments (Limited to 3 minutes per speaker for items on this agenda)
- 7) Action Item(s):
 - a) Minor Subdivision Plat 1389 & 1391 Louisville Hwy (SC Map 118 Parcel 142.00)
- 8) Non-action Items(s):
 - a) Municipal Annexation Processes
 - b) Code of Ordinances Chapter 90 Section 90-174 Design review standards for residential fences
 - d) Sumner County Urban Growth Boundary Map Amendment
- 9) Development Services Department Report
 - a) Board of Zoning Appeals Meeting Summary None
 - b) Planning & Zoning Activities
- 10) Commissioners Comments & General Discussion
- 11) Public Comments (Limited to 3 minutes per speaker for only items not on this agenda)
- 12) Next Planning Commission Meeting is scheduled for September 11, 2018.
- 13) Adjournment

In accordance with the Americans with Disabilities Act, persons needing assistance to participate in any of these proceedings should contact the City Recorder at 615-859-0880 at least 72 hours prior to the meeting.



City of Millersville Planning Commission Meeting Minutes Tuesday, July 10, 2018 5:00 pm Commission Chambers

- 1) **Call to Order:** Chairman Fox called the July Meeting of Planning Commission to order at 5:00 pm.
- 2) **Pledge of Allegiance:** Lead by Chairman Fox
- 3) Roll Call: Secretary Gregory called the roll of the Commission; a quorum was present and included the following:

Commission Present:	Mr. Frank Fox	
	Mr. Larry Petty	
	Mr. David Gregory	
	Mr. Keith Bell	
	Mr. Lee Smith	
	Mrs. Deborah Wade	
Absent:	Mr. Brent Uldrich	
Staff Present:	Mr. Michael Barr	
	Mrs. Michelle Bernard	

4) **Disclosure of Ex-parte Communications:** Chairman Fox asks the Commission members if anyone has anything to disclose. No comments were made.

5) Approve the Minutes of the Planning Commission Meeting(s):

a) June 12, 2018

Chairman Fox requests the Commission to approve the June 12, 2018 minutes. Mr. Bell made the motion to "approve the June 12, 2018 meeting minutes as presented". Vice Chairman Petty seconded the motions.

Discussion: Vice Chairman Petty questioned Chairman Fox regarding how item 7D) "Amend Code of Ordinances Chapter 90 Section 90-8 Use classification system and Section 90-332 Adult entertainment district" in last month's meeting in the voting. Correction: Motion made was withdrawn for lack of second.

Motion carried with correction. (6-aye, 0-nay).

6) **Public Comments (Limited to 3 minutes per speaker for items on this agenda):** No comments were made.

7) Action Item(s):

a) Rezone 7721 South Swift Rd (RC Map 126 Parcel 054.00) from Residential R-1 to R-5:

Mr. Barr stated that the applicant is requesting to rezone the subject parcel from Commercial C-1 and Residential District R-1 to Residential R-5 in conjunction with a Minor Subdivision Plat. This rezoning will allow for the platting and development of a total of three single family homes on this approximately one acre parcel. The parcel is currently vacant. This proposed zoning is complimentary with other residential parcels in the immediate area.

Mr. Barr is recommending approval by the Planning Commission to amend the City's Zoning Map for this parcel to Residential R-5 by the City Commission. Mr. Bell made the motion to approve the Rezone of 7721 South Swift Rd (RC Map 126 Parcel 054.00 from Residential R-1 to R-5. Vice Chairman Petty seconded the motion. **Motion carried by Unanimous Vote (6-aye, 0-nay)**

b) Minor Subdivision Plat 7721 South Swift Rd (RC Map 126 Parcel 054.00):

Mr. Barr stated that the owner of the subject parcel is requesting to divide the approximately 0.91 acre parcel into three parcels. The parcel is currently vacant. This proposed subdivision with resulting lot sizes will conform to the Residential R-5 Zoning Standards. The proposed lot sizes are complimentary to the parcels across the street in the Turner's Point Subdivision, as well as other residential parcels in the vicinity.

Mr. Barr is recommending a "Conditional" approval by the Planning Commission to subdivide the parcel per the Final Plat drawing pending final Survey review and acceptance as well as City Commission approval of the associated rezoning to Residential R-5. Mr. Bell made the motion that they conditionally recommend Minor Subdivision Plat 7721 South Swift Rd (RC Map 126 Parcel 054.00). Secretary Gregory seconded the motion. **Motion carried by Unanimous Vote (6-aye, 0-nay)**

c) Rezone a portion of a parcel on Bethel Rd (RC Map 126 Parcel 079.00) from Residential R-1 to R-5:

Mr. Barr stated that the subject parcel's owner is requesting to rezone a 127 acre portion of the subject parcel from Residential R-1 to R-5. The current Commercial C-3 zoning (28 acres) along Bethel Road will remain. The applicant is preparing to develop the parcel into a mixed use and mixed residential density project. Plans have not been provided as of this date. The proposed Residential R-5 zoning is complimentary and transitional to other parcels in this area.

Mr. Barr is recommending approval by the Planning Commission to amend the City's Zoning Map designation for this parcel from Residential R-1 to R-5 by the City Commission. Vice Chairman Petty made the motion to rezone a **portion** of a parcel on Bethel Road (RC Map 126 Parcel 079.00) from Residential R-1 to R-5. Mr. Bell seconded the motion. **Motion carried by Unanimous Vote (6-aye, 0-nay)**

Discussion: Mr. Bell asks Mr. Barr regarding sufficient water access for this area to which Mr. Barr says it will.

d) Amend Code of Ordinances Chapter 90 Section 90-7 Definitions regarding body piercing parlors and tattoo establishments:

Mr. Barr states at the direction of the Planning Commission, staff has reviewed portions of the Code of Ordinances including Chapter 90 Zoning regarding body piercing and tattoo related businesses. Currently these business activities are only permitted in the Adult Entertainment Zoning District.

The Planning Commission requested staff to define body piercing and tattoo businesses and in particular address allowing piercings and tattoo activities accessory or secondary to other primary or principle businesses. In the case of body piercing, the proposed definition allows for piercing associated with jewelry sales. And for tattooing, the proposed definition allows for tattoos associated with medical purposes including reconstructive procedures.

Mr. Barr is recommending approval by the Planning Commission to recommend approval by the City Commission to amend Chapter 90 Section 90-7. Mr. Bell made the motion to approve to amend Chapter 90 Section 90-7 definitions as presented. Vice Chairman Petty seconded the motion.

Motion carried. (4-aye, 2-nay; Mrs. Wade and Secretary Gregory).

e) Amend Code of Ordinance Chapter 90 Section 90-174 Design review standards for residential fences:

Mr. Barr stated that City staff have recently encountered multiple issues regarding fences in residential districts. Currently there are very minimal standards for fences. Staff has reviewed other municipalities' codes and have developed minimal standards that can be reasonably followed. In particular, fences are proposed to be prohibited in public right-of-ways and front yard utility & drainage easements.

Mr. Barr is to bring this back to next month's meeting as he contacts the City Attorney on the correct wordage to use.

8) Development Services Department Report

a) **Board of Zoning Appeals Meeting Summary:** Mr. Barr had no news to update.

b) Planning & Zoning Activities:

Mr. Barr stated that we received maps on the new Flood insurance rates from FEMA as some of the flood way lines and flood plain lines are changing. Mr. Barr stated that internal changes have been made again to staff and responsibilities. The Codes Enforcement office and Building Inspector's office will be separated. The Codes Enforcement will be held under the Fire Chief and the Building Inspections/Permits will be held under Development Services Dept. Mr. Barr stated that we will have a permanent Building Inspector Consultant that will be here every day the City is open from 7:30 to 12:30 and will be available to the public between the times of 9am - 12 noon every day that the City is open. Mr. Barr stated also, that they are now down to 3 prospects for the City Manager position. Mr. Barr also stated that Public Works just added another person who has been in charge of street cleaning and trash pickup within the City.

9) Commissioners Comments & General Discussion:

Vice Chairman makes mention to Chairman Fox regarding why we have two Public Comments listed on our agenda. No other comments were made.

10) Public Comments (Limited to 3 minutes per speaker for only items not on this agenda): Resident J. W. Ragland asks Mr. Barr questions regarding the definition of body piercing and tattoo parlors that was discussed.

11) Next Planning Commission Meeting is scheduled for August 14, 2018.

12) Adjournment:

Vice Chairman Petty made the motion to adjourn, seconded by Mr. Bell Motion carried by Unanimous Vote. (6-aye, 0-nay) Meeting adjourned at 6:32pm.

Chairman Frank Fox

Board of Secretary David Gregory

Recording Secretary Michelle Bernard

Approval Date



City of Millersville Development Services

Planning Commission Item #7a

Summary & Recommendation

Date: August 14, 2018

Reviewer: Michael Barr, Development Services Director

Subject: Minor Subdivision Plat of a single parcel known as 1389 & 1391 Louisville Hwy (SC Map 118 Parcel 142.00).

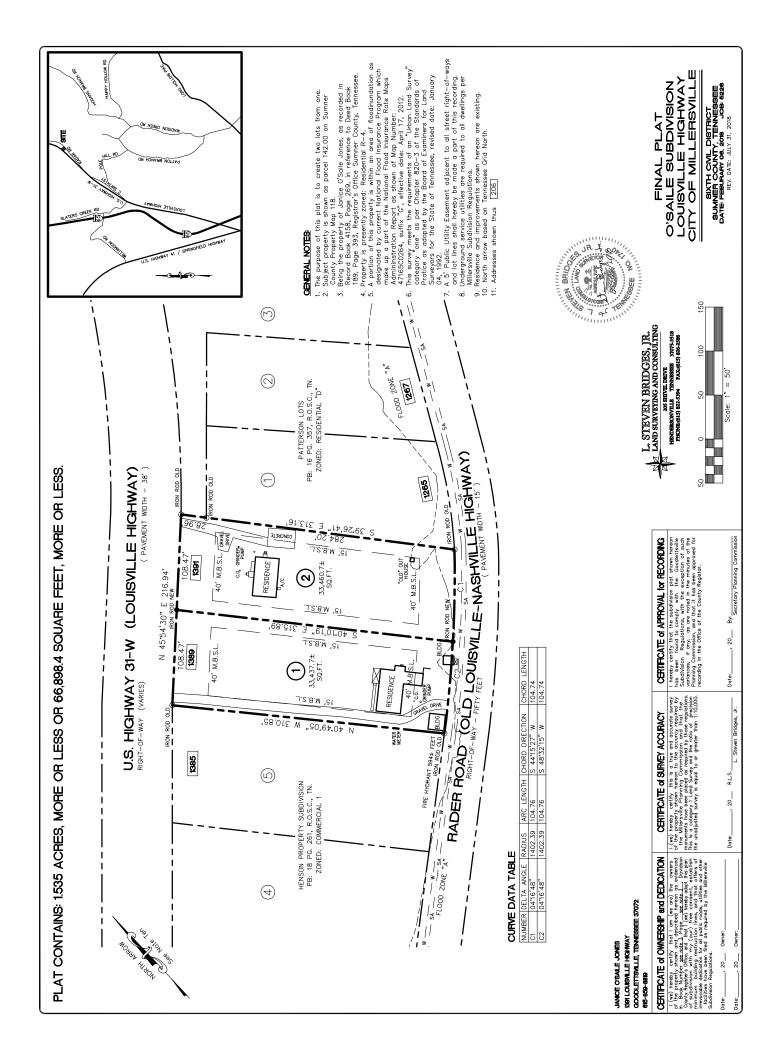
Background: The owner of the subject parcel is requesting to divide the approximately 1.5 acre parcel into two parcels. The parcel currently has two homes and a couple of accessory structures on the land. This master parcel was recently rezoned to Residential R-4. The proposed subdivided lot sizes meet the minimum zoning standards.

Attachments: Proposed Final Subdivision Plat – O'Saile Subdivision

Public Notice Sign Posted: n/a

Recommendation: Approval by the Planning Commission to subdivide the parcel per the attached Final Plat drawing.

Conditions, if any: Above.









SUMNER COUNTY, TENNESSEE

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DISCLAIMER: THIS MAP IS FOR PROPERTY TAX ASSESSMENT PURPOSES ONLY. IT WAS CONSTRUCTED FROM PROPERTY INFORMATION RECORDED IN THE OFFICE OF THE REGISTER OF DEEDS AND IS NOT CONCLUSIVE AS TO LOCATION OF PROPERTY OR LEGAL OWNERSHIP.

MAP DATE: June 7, 2018



Municipal Annexation by Owner Consent Process Summary & Timelines

- 1. Receive written letter seeking annexation signed by all owners of record
- 2. Prepare Annexation **Plan of Services** (& optional Cost/benefit Report)
- 3. Submit **Plan of Services** and a **proposed Zoning District Designation request** to the Planning Commission for recommendation to the City Commission
- 4. Prepare & Submit recommended **Resolution of Proposed Annexation by Owner Consent** and the **Plan of Services** to City Commission for consideration
- 5. Post the approved **Resolution of Proposed Annexation by Owner Consent** in 3 locations within area to be annexed & in 3 locations within the City
- 6. Provide written notice of approved **Resolution of Proposed Annexation by Owner Consent** to County School District no less than 30 days prior to Public Hearing for **Resolution of Annexation by Owner Consent** by City Commission
- Mail to property owners of annexation area a copy of the approved Resolution of Proposed Annexation by Owner Consent with the Plan of Services 14 days prior to the Public Hearing by the City Commission
- 8. Publish *Public Hearing Notice* for the **Resolution of Annexation by Owner Consent** including area map and **Plan of Services** in newspaper 15 days in advance of Public Hearing by the City Commission
- 9. Conduct the Public Hearings on the **Resolution of Annexation by Owner Consent** and **Plan of Services**
- 10. Following the Public Hearings, City Commission may adopt the **Resolution of Annexation by Owner Consent** and **Plan of Services** approving the annexation and services
- 11. Send a copy of the adopted **Resolution of Annexation by Owner Consent** and **Plan of Services** (including map) to the County Mayor & any affected Emergency Service Providers
- 12. Commence the annexed Property's **Zoning District Designation** process
 - 1 Meeting of the Planning Commission for recommendation to City Commission
 - 2 Readings & 1 Public Hearing by the City Commission (3 months +/-)



Published on MTAS (https://www.mtas.tennessee.edu)

August 07, 2018

Annexation

Dear Reader:

The following document was created from the MTAS electronic library known as MORe (www.mtas.tennessee.edu/more). This online library is maintained daily by MTAS staff and seeks to represent the most current information regarding issues relative to Tennessee municipal government.

We hope this information will be useful to you; reference to it will assist you with many of the questions that will arise in your tenure with municipal government. However, the *Tennessee Code Annotated* and other relevant laws or regulations should always be consulted before any action is taken based upon the contents of this document.

Please feel free to contact us if you have questions or comments regarding this information or any other MORe material.

Sincerely,

The University of Tennessee Municipal Technical Advisory Service 1610 University Avenue Knoxville, TN 37921-6741 865-974-0411 phone 865-974-0423 fax www.mtas.tennessee.edu

Annexation	. 3
Resolution A - Exploratory Annexation by Referendum	
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Annexation Reference Number: MTAS-222

Annexation Options

Tennessee Code Annotated, Title 6, Chapter 51, Part 1 sets forth two approaches to annex territory. Municipalities can annex territory using either a (1) "Resolution for Annexation by Referendum" or a (2) "Resolution for Annexation by Owner Consent." Municipalities are no longer permitted to annex territory, with or without an owner's consent, through the passage of an ordinance. With either of the two resolution options, two threshold requirements must be satisfied:

- The territory must be contiguous to the municipality's corporate limits (an exception is made as discussed below in *Non-contiguous Annexations*); and
- The territory must be within the municipality's urban growth boundaries, unless all three of the following are met: (1) the tract is contiguous to a tract of land that has the same owner and has already been annexed by the municipality; (2) the tract is being provided water and sewer services; and (3) the owner, by notarized petition, consents to being included in the municipality's urban growth boundaries. T.C.A. § 6-58-118.

Non-contiguous Annexations

Municipalities are authorized to annex territory that is not contiguous to the corporate limits. In order to do so, the consent of the owner is required and the territory to be annexed must be located entirely within the urban growth boundary of the municipality. Additionally, the territory must either have an intended use for industrial, commercial, or future residential development or be owned by a governmental entity. The ownership requirement can be any governmental entity, and is not limited to the municipality proposing annexation. A plan of services must be prepared (as is required for every annexation), but for a non-contiguous annexation, the plan must be prepared by the municipality in cooperation with the county. An Interlocal agreement is required to address the provision of emergency services to interceding properties (between the municipality and the territory to be annexed) and road and bridge maintenance from the municipality to the territory being annexed. T.C.A. § 6-51-104.

Public Notification Requirements Prior to Annexation

Three separate notification steps are required for any annexation:

- U.S. Mail A resolution describing the territory proposed for annexation, including the plan of services, must be "promptly" sent by first class mail to the last known address listed in the office of the property assessor for each property owner of record a minimum of fourteen (14) calendar days before a public hearing on the proposed annexation.
- Posting Three (3) copies of the resolution must be posted both in the territory that is proposed for annexation and in a like number of places within the municipality proposing the annexation.
- 3. Published Newspaper Notice Notice of the proposed annexation must be published "at about the same time" that it is posted in a newspaper of general circulation, if there is one, in such territory and municipality. In no event shall the notice be published less than seven (7) days in advance of the public hearing. The notice must include a map that includes a general delineation of the area to be annexed by use of official road names or numbers, or both, and other identifiable landmarks, as appropriate. T.C.A. § 6-51-104.

In addition, a published notice is required in advance of a public hearing on the plan of services for the territory to be annexed:

Published Newspaper Notice for Plan of Services - A notice of a public hearing on the plan of services for the territory under consideration must be published in a newspaper of general circulation not less than fifteen (15) days before the hearing date and time. The notice must indicate the time, place, and purpose of the hearing; as well as the location(s) where the proposed plan of services is available for public viewing (three copies must be available for public inspection during normal business hours). T.C.A. § 6-51-102.

The plan of services is also required to be sent to the county mayor upon adoption. T.C.A. § 6-51-102.

The newspaper publication requirements set forth above may be incorporated into a single notice provided the timing requirements of each are satisfied.

Property Used Primarily for Agricultural Purposes

Property used primarily for agricultural purposes can only be annexed by owner consent. T.C.A. § 6-51-104. However, there is no definition provided for *agriculture* in Tennessee Code Annotated, Title 6, Chapter 51, Part 1. T.C.A. § 1-3-105(2)(A) defines *agriculture* to mean:

(i) The land, buildings and machinery used in the commercial production of farm products and nursery stock;

(ii) The activity carried on in connection with the commercial production of farm products and nursery stock;

(iii) Recreational and educational activities on land used for the commercial production of farm products and nursery stock; and

(iv) Entertainment activities conducted in conjunction with, but secondary to, commercial production of farm products and nursery stock, when such activities occur on land used for the commercial production of farm products and nursery stock.

As used in this definition, "farm products" means forage and sod crops; grains and feed crops; dairy and dairy products; poultry and poultry products; livestock, including breeding and grazing; fruits; vegetables; flowers; seeds; grasses; forestry products; fish and other aquatic animals used for food; bees; equine; and all other plants and animals that produce food, feed, fiber or fur. 'Nursery stock" means all trees, shrubs, or other plants, or parts of such trees, shrubs or other plants, grown or kept for, or capable of, propagation, distribution or sale on a commercial basis.

So while the definition above is a good starting point for land that could be considered as agricultural, a court could otherwise interpret the word going forward.

Additionally, the word *primarily* is not defined anywhere in the Tennessee Code. It is however, used in statutes, and the standard dictionary definition of *indicating the main purpose of something or for the most part* would likely be applied by a court, but that is not guaranteed. Property with greenbelt status would meet this requirement, but the definition most certainly goes further than that. When determining territory to be included in a referendum, the municipality must use its best judgment, on a parcel-by-parcel basis, as to whether a parcel is used primarily for agricultural purposes. If determined so, then that parcel can only be annexed by owner consent.

Actions Required Following Annexation

Following any annexation, several notifications are required of the municipality:

- A revised map of the voting precincts must be sent to the office of local government and to the office of management information services for the Tennessee General Assembly. T.C.A. § 2-3-102.
- 2. The election certification must be sent to the county mayor. The certification should be sent irrespective of the outcome of the election. T.C.A. § 6-51-105.
- 3. The annexation resolution should be sent to the utility district or municipal utility board serving the area, if the municipality is desirous of purchasing the utility system in the annexed area. T.C.A. § 6-51-111.
- 4. The department of revenue should be notified for the purpose of tax administration. T.C.A. § 6-51-115.
- 5. The annexation resolution, as well as the portion of the plan of services related to emergency services and a detailed map of the annexed territory must be sent to any affected emergency communication district. T.C.A. § 6-51-119.
- 6. The annexation resolution must be recorded with the register of deeds. T.C.A. § 6-51-121.
- 7. The annexation resolution must be sent to the Tennessee Comptroller of the Treasury, as well as to the property assessor in each county affected. T.C.A. § 6-51-121.

Contested Annexations

A property owner or municipality is authorized to file a complaint with the Tennessee Secretary of State's office when there is a dispute whether property was annexed by the municipality, requesting the state to determine when the individual's property was properly annexed. The burden is placed on the municipality, by a preponderance of the evidence, to show that the property was properly annexed. An administrative law judge is required to be appointed within ten days of the complaint being filed, with the case to be heard within 90 days thereafter. The state is authorized to issue a final order, following the issuance of the initial order by the administrative law judge, for purposes of appeal. The municipality must file all annexation ordinances/resolutions, as well as the results of annexation referendums, specific to the contested annexation within 20 days of the complaint being filed. The municipality is required to reimburse any property taxes paid, with interest, if the final order includes a finding that the property was not annexed. Tennessee Code Annotated, Title 8, Chapter 3, Part 1.

Annexation Option A: Resolution for Annexation by Referendum

A municipality may, upon its own initiative, pass a resolution proposing annexation via referendum. Since land used primarily for agricultural purposes cannot be annexed except with written consent of the owner, a referendum to consider annexing territory which includes land being used primarily for agricultural purposes is not an option.

This process calls for the adoption of a minimum of two resolutions by the governing body. The adoption of a third resolution is recommended as a best practice as discussed below.

The first resolution (which is optional, but the recommended best practice) indicates an intent of the governing body to seriously explore the annexation and to initiate the review and decision process. This is used herein as 'exploratory annexation by referendum' resolution (Resolution A). The second resolution, which is used herein as 'proposed annexation by referendum' resolution (Resolution B), calls for a public hearing on the proposed annexation and plan of services. The adoption of such a resolution by the governing body is mandatory. The third resolution, used herein as 'annexation by referendum' resolution (Resolution D), formally calls for a referendum election to be held, describing therein the territory to be annexed and the plan of services to support it. The adoption of such a resolution is also required of the governing body.

Election Process

Between 30 and 60 days after the 'annexation by referendum' resolution (Resolution C) describing the territory to be annexed, approving the plan of services, and calling for a referendum is posted and published, a referendum of the voters who live in the area proposed for annexation is held by the county election commission. Only qualified registered voters residing in the territory proposed for annexation are entitled to vote in the annexation referendum. The ballot questions are 'for annexation' and 'against annexation.' A simple majority of votes decides the question. T.C.A. § 6-51-105.

At its own option, the municipality may also have the referendum include all voters within the existing city. If two elections are held, a majority of voters in both the area proposed for annexation and the municipality proposing it must vote to approve the annexation. If only one of the election votes passes, the measure fails and the annexation is unsuccessful. A successful annexation becomes effective thirty (30) days following certification of the election(s). Elections are held at city cost and the referendum process can be abandoned by the municipality at any time. T.C.A. § 6-51-105.

Resolution for Annexation by Referendum: Step-by-Step including Best Practices (BP)

The following procedural steps, including best practices, should be followed when proceeding with an annexation by referendum:

- 1. Identify the territory to be annexed (tax parcels, property legal descriptions, or both).
- 2. Prepare an annexation report and a proposed plan of services. While the statute does not require an annexation report be prepared, by doing a cost-benefit study, the municipality will better understand the impact of the annexation on existing city services and funding. This will assist the governing body in determining if the annexation is warranted. (BP).
- 3. Review the annexation report and proposed plan of services with the governing body.

- 4. Adopt an 'exploratory annexation by referendum' resolution (Resolution A) indicating governing body support to further investigate the annexation prospect, and directing the planning commission, if there is one, to review and make recommendation on the proposed plan of services. (BP). Alternatively, this can be accomplished by simple majority vote of the governing body without the formal use of a resolution.
- 5. Following return of a recommendation from the planning commission (which must be rendered within ninety days after submission unless by resolution a longer period is allowed), adopt a 'proposed annexation by referendum' resolution (Resolution B). This resolution sets forth the territory proposed to be annexed and includes the plan of services.
- 6. Following adoption of the 'proposed annexation by referendum' resolution, post it in three (3) public places in the territory proposed to be annexed and in three (3) public places within the municipality.
- 7. Publish a public hearing notice of the proposed annexation in a newspaper of general circulation, if there is one, in such territory and municipality "at about the same time" that the resolution is posted (see step 6), but in no event, less than seven (7) days in advance of the public hearing. The notice must include a map that includes a general delineation of the area to be annexed by use of official road names or numbers, or both, and other identifiable landmarks, as appropriate.
- 8. Publish a public hearing notice on the plan of services in a newspaper of general circulation a minimum of fifteen (15) days prior to the hearing. The notice must indicate the time, place, and purpose of the hearing; as well as the location(s) where the proposed plan of services is available for public viewing. The publication requirements in step 7 and step 8 can be combined into a single notice provided both are published a minimum of fifteen (15) days in advance of the public hearings.
- 9. Mail to property owners in the territory proposed for annexation a copy of the 'proposed annexation by referendum' resolution, including the plan of services, a minimum of fourteen (14) calendar days prior to the public hearing on the proposed annexation.
- 10. If the municipality does not maintain a separate municipal school system, provide written notice to the affected county school systems as soon as practicable, but in no event less than thirty (30) days before the public hearing. This is mandatory. If the municipality maintains a municipal school system, send notice as soon as practicable. (BP).
- 11. Conduct public hearings on the annexation and plan of services as advertised.
- 12. Adopt an 'annexation by referendum' resolution (Resolution C) describing the territory to be annexed, approving the plan of services, and calling for a referendum election. If the governing body decides to hold a second election for city voters, this should also be included in the same resolution.
- 13. Send the adopted 'annexation of referendum' resolution, as well as the plan of services, to the county mayor.
- 14. The county election commission conducts the election within 30 to 60 days.
- 15. With a successful referendum vote, the territory becomes annexed thirty (30) days following certification of the election.
- 16. Commence the ordinance process to zone the territory newly annexed into the corporate limits. (BP).
- 17. Commence the process to place the territory in the appropriate 'districts' (if any), as may be required (i.e. council wards, school district wards, package liquor store areas, etc.).
- Send a welcome letter to annexed property owners with other general information about municipal services. Although not statutorily required, this is a best practice in reaching out to your new property owners. (BP).
- 19. Send the revised voting precinct maps to the office of local government and to the office of management information services for the Tennessee General Assembly.
- 20. Send the election certification to the mayor of the county where the annexed territory lies. The certification should be sent irrespective of the outcome of the election.

- 21. Send the 'annexation of referendum' resolution, to the utility district or municipal utility board serving the area, if the municipality is desirous of purchasing the utility system in the annexed area.
- 22. Notify the department of revenue for the purpose of tax administration.
- 23. Send the 'annexation of referendum' resolution, as well as the portion of the plan of services related to emergency services and a detailed map of the annexed territory, to any affected emergency communication district.
- 24. Record the 'annexation of referendum' resolution with the register of deeds.
- 25. Send the 'annexation of referendum' resolution to the Tennessee Comptroller of the Treasury, as well as to the property assessor in each county affected.
- 26. Commence the provision of day-to-day city services (police, fire, code enforcement, etc.) to the annexed area immediately following the 30th day following the election certification.
- 27. Commence the process of satisfying the plan of service requirements and commitments that will take longer to complete (sewer extension, street lighting, etc.).
- 28. As appropriate, complete census of annexed area.
- 29. The annexed property is placed on the municipality's tax roll on January 1 after the effective date of the annexation.

Annexation Option B - Resolution for Annexation by Owner Consent

The annexation of property with owner consent follows a similar process as one requiring a referendum election, with the major exception, of course, that the question to annex is not placed on a ballot.

As indicated in its name, this process requires written consent of each property owner in the territory proposed to be annexed.

Two resolutions are adopted by the governing body using this process. The first calls for a public hearing on the proposed annexation and plan of services, used herein as 'proposed annexation by owner consent' resolution (Resolution D). The second resolution formally annexes the territory and adopts the plan of services, referred to herein as 'annexation by owner consent' resolution (Resolution E). The annexation becomes immediately effective with passage of the second resolution.

Resolution for Annexation by Owner Consent: Step-by-Step including Best Practices (BP)

The following procedural steps, including best practices, should be followed when proceeding with an annexation by owner consent:

- 1. Receive written letter seeking annexation signed by all legal owners of record.
- If the municipality is interested in pursuing annexation, prepare annexation report and plan of services. While the statute does not require an annexation report be prepared, by doing a costbenefit study the municipality will better understand the impact of the annexation on existing city services and funding. This will assist the governing body in determining if the annexation is warranted (BP).
- 3. Review the annexation report and plan of services with governing body and attain approval to proceed.
- 4. If approval is received, submit plan of services to the planning commission, if there is one, for review and recommendation.
- 5. Following return of a recommendation from the planning commission (which must be rendered within ninety days after submission unless by resolution a longer period is allowed), adopt a 'proposed annexation by owner consent' resolution (Resolution D). This resolution sets forth the territory proposed to be annexed and includes the plan of services.
- Following adoption, post the 'proposed annexation by owner consent' resolution in three (3) public places in the territory proposed to be annexed and in three (3) public places within the municipality.
- 7. Publish a public hearing notice on the plan of services in a newspaper of general circulation a minimum of fifteen (15) days prior to the hearing. The notice must indicate the time, place, and

purpose of the hearing; as well as the location(s) where the proposed plan of services is available for public viewing.

- 8. Publish a public hearing notice on the proposed annexation in a newspaper of general circulation, if there is one, in such territory and municipality "at about the same time" that the resolution is posted (see step 6), but in no event less than seven (7) days in advance of the public hearing. The notice must include a map that includes a general delineation of the area to be annexed by use of official road names or numbers, or both, and other identifiable landmarks, as appropriate. The publication requirements in step 7 and step 8 can be combined into a single notice provided both are published a minimum of fifteen (15) days in advance of the public hearings.
- 9. If the municipality does not maintain a separate municipal school system, provide written notice to the affected county school systems as soon as practicable, but in no event less than thirty (30) days before the public hearing. This is mandatory. If the municipality maintains a municipal school system, send notice as soon as practicable (BP).
- Mail to property owners in the area being proposed for annexation a copy of the 'proposed annexation by owner consent' resolution, including the plan of services, a minimum of fourteen (14) calendar days prior to the public hearing on the proposed annexation.
- 11. Conduct public hearings on the annexation and plan of services as advertised.
- 12. Following the public hearings, adopt an 'annexation by owner consent' resolution (Resolution E) approving the annexation and plan of services.
- 13. The territory is immediately annexed upon adoption of the 'annexation by owner consent' resolution.
- 14. Send the adopted 'annexation by owner consent' resolution, as well as the plan of services, to the county mayor.
- 15. Commence the ordinance process to zone the territory newly annexed into the corporate limits. (BP)
- 16. Commence the process to place the territory in the appropriate 'districts' as may be required by charter or code (i.e. council wards, school district wards, package liquor store areas, etc.).
- 17. Send a welcome letter to annexed property owners with other general information about municipal services. Although not statutorily required, this is a best practice in reaching out to your new property owners (BP).
- 18. Send the revised voting precinct maps to the office of local government and to the office of management information services for the Tennessee General Assembly.
- 19. Send the election certification to the mayor of the county where the annexed territory lies. The certification should be sent irrespective of the outcome of the election.
- 20. Send the 'annexation by owner consent' resolution to the utility district or municipal utility board serving the area, if the municipality is desirous of purchasing the utility system in the annexed area.
- 21. Notify the department of revenue for the purpose of tax administration.
- 22. Send the 'annexation by owner consent' resolution, as well as the portion of the plan of services related to emergency services and a detailed map of the annexed territory, to any affected emergency communication district.
- 23. Record the 'annexation by owner consent' resolution with the register of deeds.
- 24. Send the 'annexation by owner consent' resolution to the Tennessee Comptroller of the Treasury, as well as to the property assessor in each county affected.
- 25. Commence the process of satisfying the plan of service requirements and commitments that will take longer to complete (sewer extension, street lighting, etc.).
- 26. As appropriate, complete census of annexed area.
- 27. The annexed property is placed on the municipality's tax roll on January 1 after the effective date of the annexation.

Resolution A - Exploratory Annexation by Referendum Reference Number: MTAS-2109

Resolution A

A Resolution Requesting the Planning Commission to Review a Plan of Services for Territory under Consideration to be Annexed into the City of _____ by Referendum

(insert brief address etc. of property)

WHEREAS, the City of_____, upon its own initiative, is examining the extension of its corporate limits by the potential annexation of certain territory adjoining its existing boundaries and within its urban growth boundaries by referendum, to wit:

(Describe territory in general or insert legal description)

; and

WHEREAS, a Plan of Services addressing the services and timing of services as required in <u>Tennessee Code Annotated</u> § 6-51-102, has been drafted and requires review and recommendation by the planning commission; and

NOW, THEREFORE, BE IT RESOLVED by the City of _____Tennessee that the _____ Planning Commission is hereby requested to review the Plan of Services for the subject territory, and return a recommendation to the governing body, following completion of its study and review.

WHEREUPON, the Mayor declared the Resolution adopted, affixed a signature and the date thereto, and directed that the same be recorded.

Mayor	 	
Date:		

City Recorder
Approved as to Form and Legality this ____ day of _____, 20___

City Attorney

Resolution B - Proposed Annexation by Referendum Reference Number: MTAS-2110

Resolution B

A Resolution Calling for a Public Hearing on the Proposed Annexation of Territory into the City of _____ by Referendum and a Plan of Services

(insert brief address etc. of property)

WHEREAS, the City of_____, upon its own initiative, proposes the extension of its corporate limits by the annexation of certain territory adjoining its existing boundaries and within its urban growth boundaries by referendum; and

WHEREAS, a Plan of Services for the territory proposed for annexation by referendum has been reviewed by the _____ Planning Commission; and

WHEREAS, the governing body desires to conduct a public hearing on the proposed annexation and plan of services;

NOW THEREFORE BE IT RESOLVED by the City of ______ Tennessee as follows:

A. That a public hearing is hereby scheduled for ____:00 am/pm on [month and day],
20___at [location], on the proposed annexation of territory by referendum, and Plan of Services, to wit:

[Insert General Description of Legal Description]

B. That a copy of this Resolution, describing the territory proposed for annexation, along with the Plan of Services, shall be promptly sent to the last known address listed in the office of the property assessor for each property owner of record within the territory proposed for annexation, with such being sent by first class mail and mailed no later than fourteen (14) calendar days prior to the scheduled date of the hearing on the proposed annexation.

C. That a copy of this Resolution shall also be published by posting copies of it in at least three (3) public places in the territory proposed for annexation and in a like number of public places in the City of _____, and by publishing notice of the Resolution at or about the same time in the ______, a newspaper of general circulation in such territory and the City of _____.

D. That notice of the time, place and purpose of a public hearing on the proposed annexation by referendum and the Plan of Services shall be published in a newspaper of general circulation in the City of ______ not less than fifteen (15) days before the hearing, which notice included the locations of a minimum of three (3) copies of the Plan of Services for public inspection during all business hours from the date of notice until the public hearing.

E. APPLICABLE TO MUNICIPALITIES NOT MAINTAINING ITS OWN SCHOOL SYSTEM – That written notice of the proposed annexation by referendum shall be sent to the affected school system as soon as possible, but in no event less than thirty (30) days before the public hearing.

WHEREUPON, the Mayor declared the Resolution adopted, affixed a signature and the date thereto, and directed that the same be recorded.

Mayor

Date:

City Recorder

Approved as to Form and Legality this _____ day of _____, 20__.

City Attorney

Resolution C - Annexation by Referendum Reference Number: MTAS-2111

Resolution C

A Resolution Calling for a Referendum to Annex Certain Territory and to

Incorporate the same within the Boundaries of the City of _____Tennessee, and to Approve a Plan of Services

(insert brief address etc. of property)

WHEREAS, the City of _____, upon its own initiative, proposes the extension of its corporate limits by the annexation of certain territory adjoining its existing boundaries and within its urban growth boundaries by referendum; and

WHEREAS, the statutory posting and publication requirements for the proposed annexation of territory by referendum and the plan of services, including review and recommendation by the Planning Commission, have been fully met; and

WHEREAS, a public hearing on the proposed annexation and plan of services was held by this governing body on ______, 20__; and

WHEREAS, a plan of services for the area proposed for annexation is attached as *Exhibit A* hereto, which plan of services addresses the same services and timing of services as required in <u>Tennessee Code Annotated</u> § 6-51-102; and

NOW, THEREFORE, BE IT RESOLVED by the City of _____ Tennessee as follows:

A. That the _____ County Election Commission is hereby requested to conduct a referendum election for the annexation of territory into the boundaries of the City of _____, for qualified voters within the subject territory, to wit:

[Legal description of property]

B. *OPTIONAL* – That the _____ County Election Commission is also requested to conduct a second election regarding the annexation for qualified voters of the City of _____.

C. That the plan of services for this territory which is attached as *Exhibit A* hereto is approved and the same is hereby adopted, becoming operative thirty (30) days following certification by the election commission that the annexation was approved.

E. That the *Mayor/City Manager/Recorder* shall cause a copy of this resolution, as well as the adopted plan of services, to be forwarded to the Mayor of County.

F. That a copy of the election certification shall be sent to the mayor of _____ County upon receipt from the election commission.

G. That a copy of this resolution shall be recorded with the _____ County Register of Deeds, and a copy shall also be sent to the Tennessee Comptroller of the Treasury and the _____ County Assessor of Property, following certification by the election commission that the annexation was approved.

H. That a copy of this resolution, as well as the portion of the plan of services related to emergency services and a detailed map of the annexed area, shall be sent to any affected emergency communication district, following certification by the election commission that the annexation was approved.

I. That a revised map of the voting precincts shall be sent to the office of local government and to the office of management information services for the Tennessee General Assembly, following certification by the election commission that the annexation was approved.

J. That the Tennessee Department of Revenue shall be notified, for the purpose of tax administration, that the annexation took place.

WHEREUPON, the Mayor declared the Resolution adopted, affixed a signature and the date thereto, and directed that the same be recorded.

Mayor_____ Date: _____

City Recorder

Approved as to Form and Legality this _____ day of _____, 20__.

City Attorney

Resolution D - Proposed Annexation By Owner Consent Reference Number: MTAS-2112

Resolution D

A Resolution Calling for a Public Hearing on the Proposed Annexation of Territory into the City of _____ by Owner Consent and Approving a Plan of Services

(insert brief address etc. of property)

WHEREAS, the City of _____, having been petitioned by interested persons, proposes the extension of its corporate limits by the annexation of certain territory adjoining its existing boundaries and within its urban growth boundaries by owner consent; and

WHEREAS, a plan of services for the territory proposed for annexation by owner consent has been reviewed by the _____ Planning Commission; and

WHEREAS, the governing body desires to conduct a public hearing on the proposed annexation and plan of services;

NOW THEREFORE BE IT RESOLVED by the City of _____ Tennessee as follows:

A. That a public hearing is hereby scheduled for ____:00 am/pm on [<u>month and day]</u>,
20___ at [<u>location</u>], on the proposed annexation of territory by owner consent, and Plan of Services, to wit:

[Insert General Description of Legal Description]

B. That a copy of this resolution, describing the territory proposed for annexation by owner consent, along with the plan of services, shall be promptly sent to the last known address listed in the office of the ______ county property assessor for each property owner of record within the territory proposed for annexation, with such being sent by first class mail and mailed no later than fourteen (14) calendar days prior to the scheduled date of the hearing on the proposed annexation.

C. That a copy of this resolution shall also be published by posting copies of it in at least three (3) public places in the territory proposed for annexation and in a like number of public places in the City of _____, and by publishing notice of the resolution at or about the same time in the ______, a newspaper of general circulation in such territory and the City of _____.

D. That notice of the time, place and purpose of a public hearing on the proposed annexation by owner consent and the plan of services shall be published in a newspaper of general circulation in the City of ______ not less than fifteen (15) days before the hearing, which notice included the locations of a minimum of three (3) copies of the plan of services for public inspection during all business hours from the date of notice until the public hearing.

E. APPLICABLE TO MUNICIPALITIES NOT MAINTAINING ITS OWN SCHOOL SYSTEM – That written notice of the proposed annexation shall be sent to the affected school system as soon as possible, but in no event less than thirty (30) days before the public hearing.

WHEREUPON, the Mayor declared the Resolution adopted, affixed a signature and the date thereto, and directed that the same be recorded.

Mayor_____

Date:

City Recorder

Approved as to Form and Legality this ____ day of _____, 20___

City Attorney

Resolution E - Annexation By Owner Consent Reference Number: MTAS-2113

Resolution E

A Resolution to Annex Certain Territory Upon Written Consent of the Owners

and to Incorporate the Same within the Boundaries of the City of _____Tennessee

(insert brief address etc. of property)

WHEREAS, the City of _____, having been petitioned by interested persons, proposes the extension of its corporate limits by the annexation of certain territory into the city limits; and

WHEREAS, the owners of all property within the territory proposed for annexation have given their written consent by notarized petition so that a referendum is not required; and

WHEREAS, a copy of this resolution, describing the territory proposed for annexation, was promptly sent by the City of ______ to the last known address listed in the office of the property assessor for each property owner of record within the territory proposed for annexation, with such being

sent by first class mail and mailed no later than fourteen (14) calendar days prior to the scheduled date of the hearing on the proposed annexation by owner consent; and

WHEREAS, this resolution was also published by posting copies of it in at least three (3) public places in the territory proposed for annexation and in a like number of public places in the City of

_____, and by publishing notice of the resolution at or about the same time in the _____, a newspaper of general circulation in such territory and the City of _____; and

WHEREAS, a plan of services for the area proposed for annexation is attached as *Exhibit A* hereto, which plan of services addresses the same services and timing of services as required in <u>Tennessee Code Annotated</u> § 6-51-102; and

WHEREAS, the proposed annexation and plan of services were submitted to the ______ Planning Commission for study, and it has recommended the same; and

WHEREAS, notice of the time, place and purpose of a public hearing on the proposed annexation and the plan of services was published in a newspaper of general circulation in the City of

_____ not less than fifteen (15) days before the hearing, which notice included the locations of a minimum of three (3) copies of the plan of services for public inspection during all business hours from the date of notice until the public hearing; and

WHEREAS, a public hearing on the proposed annexation and plan of services was held by the governing body on _____, 20__.

NOW, THEREFORE, BE IT RESOLVED by the City of _____ Tennessee as follows:

A. That the following territory is hereby annexed and incorporated into boundaries of the City of _____, to be effective as of ______, 20__, to wit:

[Legal description of property]

B. That the plan of services for this territory which is attached as *Exhibit A* hereto is approved and the same is hereby adopted.

C. That this territory shall be included in the _____Ward/District (NOT APPLICABLE TO ALL MUNICIPALITIES).

D. That the *Mayor/City Manager/Recorder* shall cause a copy of this resolution, as well as the adopted plan or services, to be forwarded to the Mayor of _____County.

E. That a copy of the election certification shall be sent to the mayor of _____County upon receipt from the election commission.

F. That a copy of this resolution shall be recorded with the _____County Register of Deeds, and a copy shall also be sent to the Tennessee Comptroller of the Treasury and the ____County Assessor of Property, following certification by the election commission that the annexation was approved.

G. That a copy of this resolution, as well as the portion of the plan of services related to emergency services and a detailed map of the annexed area, shall be sen to any affected emergency communication district, following certification by the election commission that the annexation was approved.

H. That a revised map of the voting precincts shall be sent to the office of local government and to the office of management information services for the Tennessee General Assembly, following certification by the election commission that the annexation was approved.

I. That the Tennessee Department of Revenue shall be notified, for the purpose of tax administration, that the annexation took place.

WHEREUPON, the Mayor declared the resolution adopted, affixed a signature and the date thereto, and directed that the same be recorded.

Mayor	

Date:

City Recorder

Approved as to Form and Legality this _____ day of _____, 20___

City Attorney

Source URL (retrieved on 08/07/2018 - 5:14pm): https://www.mtas.tennessee.edu/reference/annexation

DISCLAIMER: The letters and publications written by the MTAS consultants were written based upon the law at the time and/or a specific sets of facts. The laws referenced in the letters and publications may have changed and/or the technical advice provided may not be applicable to your city or circumstances. Always consult with your city attorney or an MTAS consultant before taking any action based on information contained in this website.



Tennessee Code Annotated Title 6 Cities and Towns Municipal Government Generally Chapter 51 Change of Municipal Boundaries Part 1 Annexations

6-51-102. Plan of services.

(a) [Deleted by 2014 amendment, effective May 16, 2015.]

(b)

(1) Before any territory may be annexed under this part, the governing body of the municipality shall adopt a plan of services establishing at least the services to be delivered and the projected timing of the services. Upon adoption of the plan of services, the municipality shall cause a copy of the plan of services to be forwarded to the county mayor in whose county the territory being annexed is located. The plan of services shall be reasonable with respect to the scope of services to be provided and the timing of the services.

(2) The plan of services shall include, but not be limited to: police protection, fire protection, water service, electrical service, sanitary sewer service, solid waste collection, road and street construction and repair, recreational facilities and programs, street lighting, and zoning services. If the municipality maintains a separate school system, the plan shall also include schools and provisions specifically addressing the impact, if any, of annexation on school attendance zones. If the municipality does not maintain a separate school system, then the municipality shall provide written notice of the annexation to all affected school systems as soon as practicable, but in no event less than thirty (30) days prior to the public hearing requirement set forth in subdivision (b)(4). The plan of services may exclude services that are being provided by another public agency or private company in the territory to be annexed other than those services provided by the county.

(3) The plan of services shall include a reasonable implementation schedule for the delivery of comparable services in the territory to be annexed with respect to the services delivered to all citizens of the municipality.

(4) Before a plan of services may be adopted, the municipality shall submit the plan of services to the local planning commission, if there is one, for study and a written report, to be rendered within ninety (90) days after such submission, unless by resolution of the governing body a longer period is allowed. Before the adoption of the plan of services, a municipality shall hold a public hearing. Notice of the time, place, and purpose of the public hearing shall be published in a newspaper of general circulation in the municipality not less than fifteen (15) days before the hearing. The notice shall include the locations of a minimum of three (3) copies of the plan of services, which the municipality shall provide for public inspection during all business hours from the date of notice until the public hearing.

(5) A municipality may not annex any other territory if the municipality is in default on any prior plan of services.

(6) If a municipality operates a school system, and if the municipality annexes territory during the school year, any student may continue to attend such student's present school until the beginning of the next succeeding school year unless the respective boards of education have provided otherwise by agreement.

(c) [Deleted by 2014 amendment, effective May 16, 2015.]

(d) [Deleted by 2014 amendment, effective May 16, 2015.]

(e) After receiving the notice from the municipality, as provided in subdivision (b)(1), the county mayor shall notify the appropriate departments within the county regarding the information received from the municipality.

Sec. 90-174. - Design review standards.

- (a) All applicable dwellings subject to residential design review shall:
 - (1) Maintain a foundation constructed and/or veneered with stone, brick, or stucco in R-4 and R-5 Zoning.
 - (2) Incorporate all attached structures and home-additions, including those affixed with a breezeway, with similar exterior construction materials as the pre-existing residence.
 - (3) <u>Fences:</u>
 - a. On property zoned R-3, R-4, and R-5, fences placed in the front yard <u>or in any area</u> <u>between the principle structure and a public road</u> shall not be constructed principally of wire, including chain link, barbed wire, razor wire, and electrified wire. <u>Fences placed in</u> <u>this area shall not exceed 4 feet in height</u>. No fence shall exceed 6 feet in any residential <u>district</u>. Underground wire fences, such as invisible pet fences, are permitted.
 - b. No fences in any zoning district may be placed in any right-of-way and any public utility and/or drainage easement abutting a public road.

